

许昌市人民政府文件

许政〔2020〕2号

许昌市人民政府 关于应对新型冠状病毒感染的肺炎疫情 支持企业健康发展的若干政策意见

各县（市、区）人民政府，市城乡一体化示范区、经济技术开发区、东城区管委会，市人民政府各部门：

为深入贯彻落实习近平总书记关于坚决打赢疫情防控阻击战的重要指示精神，全面落实党中央、国务院和省委、省政府及市委关于疫情防控的决策部署，积极发挥企业在疫情防控中的重要作用，全力稳定经济运行，支持企业健康发展，制定以下政策意见。

一、支持对象

受到新型冠状病毒感染的肺炎疫情影响，生产经营遇到困难

的各类企业以及疫情防控重点保障企业（包括但不限于生产、运输和销售应对疫情使用的重要医用物资以及重要生活物资企业）。

二、支持措施

（一）加大金融支持力度

1. 做好受困企业的金融服务。各银行业金融机构对因受疫情影响无法正常经营、遇到暂时困难、不能及时还款的企业，不得盲目抽贷、断贷、压贷，要通过延期还款、信贷重组、贷款展期、提前做好续贷安排、适时做好风险缓释等方式，支持相关企业战胜疫情灾害影响。强化对民营企业特别是民营制造业企业金融服务，突出支持先进制造业和产业集群，重点纾解有市场前景企业的流动性困难。合理调整逾期信用记录报送，对因疫情影响未能及时还款及受疫情影响暂时失去收入来源的企业，可依调整后的还款安排，报送信用记录。（责任单位：市金融工作局、人行许昌市中心支行、许昌银保监分局）

2. 加大企业信贷支持。各银行业金融机构要积极争取信贷资源，通过增加无还本续贷、信用贷款和制造业中长期贷款投放，确保2020年企业贷款增速不低于2019年同期水平。坚决整治企业贷款中附加不合理条件、违规收费、变相抬升企业融资成本等行为，鼓励银行业金融机构减免手续费、适当降低贷款利率，推动2020年企业平均综合融资成本同比下降10%，普惠型小微企业贷款综合融资成本低于去年同期0.5个百分点。（责任单位：市金融工作局、人行许昌市中心支行、许昌银保监分局）

3. 提供多元化金融支持。各级政府性融资担保机构对疫情防控重点保障企业和受疫情影响较大的企业，适当降低准入门槛，取消反担保要求，可减半收取担保费。发挥纾困资金池（调贷资金池）作用，对受疫情影响导致到期还款困难的企业，开通纾困资金快速审批通道，通过适当延长资金使用期限、适度下调委托贷款利率、适当降低抵押（担保）措施等方面予以扶持。中原银行、郑州银行等辖内银行业金融机构要积极向上级行争取专项再贷款资金，用于支持本地纳入名单管理的生产、运输和销售应对疫情使用的重要医用物资以及重要生活物资的骨干企业。（责任单位：市财政局、市金融工作局、人行许昌市中心支行、许昌银保监分局，各县〔市、区〕）

（二）支持企业用工

4. 实施援企稳岗政策。企业因受疫情影响导致生产经营困难的，可以通过与职工协商一致采取调整薪酬、轮岗轮休、缩短工时、待岗等方式稳定工作岗位，尽量不裁员或者少裁员。对于不裁员或者少裁员的参保企业，可返还其上年度实际缴纳失业保险费的50%。（责任单位：市人力资源和社会保障局、市财政局）

5. 缓缴社会保险费。对因疫情造成不能及时办理参保登记、申报缴费的，可在疫情结束后及时办理。由此造成养老保险、失业保险和工伤保险费延迟缴纳以及因疫情停工造成欠费的，此后补缴欠费时，疫情防控期间不计征滞纳金。（责任单位：市人力资源和社会保障局、市税务局、市财政局）

6. 缓交住房公积金。对受疫情影响，面临暂时性生产经营困难，缴存住房公积金确有困难的，经本单位企业职工代表大会或者工会通过，按规定批准后，可以降低缴存比例或者缓缴；待单位经济效益好转后，再恢复缴存比例或者补缴缓缴部分。缓缴期限不得超过一年。（责任单位：市住房公积金中心）

7. 鼓励企业提升职工业务能力。对受疫情影响的企业，在停工期间组织职工（含在企业工作的劳务派遣人员）参加各类线上职业培训并取得国家职业资格证书的，按规定给予职业技能提升补贴。（责任单位：市人力资源和社会保障局、市财政局）

8. 实施灵活的用工政策。允许企业按国家规定综合调剂使用年度内的休息日，防控疫情蔓延。（责任单位：市人力资源和社会保障局，各县〔市、区〕）

（三）减轻企业负担

9. 减免企业房租。对承租国有资产类经营用房的相关企业，可以减免3个月房租。对租用其他经营用房的，鼓励业主（房东）为租户减免租金。（责任单位：市财政局、市直有关单位，各县〔市、区〕）

10. 减免企业税费。因疫情原因，导致企业发生重大损失，正常生产经营活动受到重大影响，缴纳房产税、城镇土地使用税确有困难的，可按规定申请房产税、城镇土地使用税困难减免。（责任单位：市税务局）

11. 延期缴纳税款。对因受疫情影响办理申报困难的企业，

由企业申请，依法办理延期申报。对确有特殊困难而不能按期缴纳税款的企业，由企业申请，依法办理延期缴纳税款。（责任单位：市税务局）

12. 缓解企业用能成本压力。对受疫情影响、生产经营遇到暂时困难的企业生产经营所需的用电、用气、用水等，在疫情期间可经批准后实行“欠费不停供”措施。疫情结束后3个月内，由欠费企业补缴各项费用，按规定或约定免除企业因延缓缴费产生的违约金和滞纳金。（责任单位：市发改委、市住房和城乡建设局、市供电公司）

（四）优化企业服务

13. 支持企业项目建设。各县（市、区）、市直有关部门要开辟审批和证照办理绿色通道，加快生产防控疫情所需重要物资新建项目的投产落地。支持生产防控疫情所需重要物资企业实施技术改造增加产能。对上述有效增加产能的项目优先申报各类扶持资金或给予贷款贴息。（责任单位：市发改委、市工业和信息化局、市财政局、市直有关部门，各县〔市、区〕）

14. 支持企业创业创新。市县政府举办的科技创业园、科技企业孵化器、众创空间、创业基地等各类载体，在疫情期间为承租的中小企业及团队减免3个月的房租。对在疫情期间为承租企业及团队减免租金或服务费用的其他各类载体，所在县（市、区）视减免情况给予一定补贴，并优先申报上级各项扶持项目。（责任单位：市发改委、市科技局、市人力资源和社会保障局、市工

业和信息化局、市财政局，各县〔市、区〕）

15. 强化企业法律援助。通过政府购买法律服务的方式，对企业因疫情面临的违约和纠纷风险提供免费法律咨询。发挥贸促会国际商事认证服务职能，支持企业开具不可抗力事实性证明等，助力企业最大限度减轻因疫情造成不能履行涉外合同的法律责任，维护企业合法权益。（责任单位：市司法局、市商务局）

16. 加大政策兑现力度。市直有关部门要加大重点涉企资金兑现力度，优化服务流程，积极组织企业申报，加快审核进度，及时将涉企优惠政策落实到位。持续开展清理拖欠民营企业中小企业账款工作，建立清理和防止拖欠账款长效机制，各级政府、国有企业要依法履约，避免形成新的拖欠。（责任单位：市直有关部门、市工业和信息化局、市财政局）

17. 帮助企业复工复产。协助企业解决防控物资保障、原材料供应、物流运输、用工等问题。做好防控监督指导，确保企业在疫情防控达标前提下正常生产。（责任单位：市发改委、市工业和信息化局、市商务局、市交通局、市住房和城乡建设局，各县〔市、区〕）

18. 深化“四个一百”专项行动。完善长效机制，加大企业反映问题办理力度，帮助企业实际困难。对重大事项，按照“一事一议”原则提交市“四个一百”专项行动联席会议研究。加强对行业的精准扶持，引导企业创新经营模式，实现转型升级、提质增效。（责任单位：市工业和信息化局、市直有关部门，各县〔市、

区〕)

本政策意见自文件印发之日起施行，执行至2020年6月30日。各地各有关部门要抓紧制定具体实施细则，确保政策落实落细。中央、省出台相关支持政策，遵照执行。

2020年2月6日

主办：市工业和信息化局

督办：市政府办公室五科

抄送：市委各部门，市人大、市政协办公室，军分区。

市法院，市检察院，驻许各单位。

许昌市人民政府办公室

2020年2月6日印发

Several policy opinions of the Xuchang Municipal People's Government on responding to the Pneumonia Epidemic caused by COVID-19 and supporting the healthy development of enterprises

Xu Zheng [2020] No. 2

The people's governments of all counties (cities, districts), the city's urban-rural integration demonstration zone, the economic and technological development zone, the Dongcheng District Administrative Committee, and the relevant departments of the municipal people's government:

In order to thoroughly implement the spirit of the important instructions of President Xi Jinping on resolutely winning the battle against epidemic prevention and control, fully implement the decisions and deployments of the Party Central Committee, the State Council, the Provincial Party Committee, the Provincial Government, and the Municipal Party Committee on epidemic prevention and control, and actively give full play to the company's efforts in epidemic prevention and control, make every effort to stabilize economic operations and support the healthy development of enterprises, the following policies were

formulated.

1. Support objects

Affected by the COVID-19-infected pneumonia epidemic, all kinds of enterprises that have encountered difficulties in production and operation and key protection enterprises for epidemic prevention and control (including but not limited to enterprises that produce, transport and sell important medical supplies and important living supplies used in response to the epidemic).

2. Supporting measures

2.1 Increase financial support

2.1.1 Provide better financial services to distressed enterprises.

Banking and financial institutions shall not blindly draw, cut off or tight loans on companies that cannot operate normally due to the epidemic, encounter temporary difficulties, and cannot repay in time. They must pass deferred repayments, credit reorganizations, loan extensions, and advance payments, make arrangements for loan renewal and timely risk mitigation to

support relevant companies in overcoming the impact of the epidemic. Strengthen financial services for private enterprises, especially private manufacturing enterprises, highlight the support of advanced manufacturing and industrial clusters, and focus on alleviating the liquidity difficulties of enterprises with market prospects. Reasonably adjust the submission of overdue credit records. For companies that fail to repay in time due to the epidemic or temporarily lose their source of income due to the epidemic, they can submit their credit records in accordance with the adjusted repayment arrangements.

(Responsible unit: Municipal Financial Work Bureau, Xuchang City Center Branch of the People's Bank of China, Xuchang Banking and Insurance Regulatory Branch)

2.1.2 Increase credit support for enterprises.

All banking and financial institutions must actively strive for credit resources, and ensure that the growth rate of corporate loans in 2020 will not be lower than the level of the same period in 2019 by increasing non-repayment renewal loans, credit loans, and medium and long-term manufacturing loans. Resolutely rectify behaviors such as imposing unreasonable conditions, illegal charges, and disguised increases in corporate financing costs in corporate loans, encourage banking and financial

institutions to reduce or exempt service charge, appropriately reduce loan lending rates, and promote a 10% year-on-year decline in average corporate financing costs in 2020, and the comprehensive financing cost of loans for inclusive small and micro enterprises 0.5% lower than the same period last year. (Responsible unit: Municipal Financial Work Bureau, Xuchang City Center Branch of the People's Bank of China, Xuchang Banking and Insurance Regulatory Branch)

2.1.3 Provide diversified financial support.

Government financing guarantee institutions at all levels shall appropriately lower the entry barriers and cancel the counter-guarantee requirements for key protection enterprises for epidemic prevention and control and enterprises that are heavily affected by the epidemic, and they can charge half of the guarantee fee. Give full play to the role of the relief fund pool (loan adjustment fund pool), and open a rapid approval channel for relief funds for companies that are affected by the epidemic and have difficulty repaying loans, and appropriately extend the service life of funds, moderately lower the entrusted loan interest rate, and appropriately reduce mortgages (guarantee) measures and other aspects will be supported. Banking and financial institutions within the jurisdiction such as Zhongyuan

Bank and Zhengzhou Bank shall actively seek special re-loan funds from higher-level banks to support the production, transportation and sales of important medical materials and important living materials used in response to the epidemic.

(Responsible units: Municipal Finance Bureau, Municipal Financial Work Bureau, Xuchang City Center Branch of the People's Bank of China, Xuchang Banking and Insurance Regulatory Bureau, all counties (cities, districts))

2.2 Support the employment of enterprises

2.2.1 Implement the policy of assisting enterprises to stabilize employment.

Enterprises that have difficulties in production and operation due to the impact of the epidemic may negotiate with employees to stabilize their jobs by adjusting salaries, rotating rest, shortening working hours, and waiting for work, and try not to lay off or reduce the number of layoffs. For insured companies that do not lay off or have fewer layoffs, 50% of their actual unemployment insurance premiums paid in the previous year can be refunded.

(Responsible unit: Municipal Human Resources and Social Security Bureau, Municipal Finance Bureau)

2.2.2 Defer the payment of social insurance premiums.

Those who cannot go through insurance registration and declare payment in time due to the epidemic situation can be processed in time after the epidemic situation ends. As a result, delays in payment of pension insurance, unemployment insurance and work-related injury insurance premiums, as well as arrears caused by suspension of work due to the epidemic, will not be levied overdue fine during the epidemic prevention and control period when the arrears are paid later.

(Responsible unit: Municipal Human Resources and Social Security Bureau, Municipal Taxation Bureau, Municipal Finance Bureau)

2.2.3 Delay in payment of housing provident fund.

For those who are affected by the epidemic and face temporary production and operation difficulties, and are indeed difficult to deposit the housing provident fund, the payment and deposit ratio can be reduced or deferred after the approval of the company's employee representative conference or the labor union and approval in accordance with regulations. After the improvement of the economic benefits of the company, the payment and deposit ratio shall be restored or the postponed payment shall be paid. The period of deferred payment shall not

exceed one year.

(Responsible unit: Municipal Housing Provident Fund Center)

2.2.4 Encourage companies to improve their employees' professional proficiency.

For enterprises affected by the epidemic, who organize employees (including labor dispatch personnel working in the enterprise) to participate in various online vocational training and obtain national vocational qualification certificates during the suspension period, they will be given vocational skills promotion subsidies in accordance with regulations.

(Responsible unit: Municipal Human Resources and Social Security Bureau, Municipal Finance Bureau)

2.2.5 Implement flexible employment policies.

Enterprises are allowed to comprehensively adjust the rest days of the year in accordance with national regulations to prevent and control the spread of the epidemic.

(Responsible unit: Municipal Human Resources and Social Security Bureau, each county (city, district))

2.3 Reduce the burden on enterprises

2.3.1 Reduce or exempt corporate rents.

For related enterprises that rent state-owned assets for business

use, the rent can be reduced or exempted for 3 months. For those renting other business premises, the proprietor (landlord) is encouraged to reduce or exempt the rent for the tenants.

(Responsible unit: Municipal Finance Bureau, relevant departments directly under city government, each county (city, district))

2.3.2 Reduce or exempt corporate taxes and fees.

As a result of the epidemic, enterprises incurred significant losses, normal production and operation activities were significantly affected, and it is indeed difficult to pay real estate tax and urban land use tax, they can apply for real estate tax and urban land use tax relief according to regulations.

(Responsible unit: Municipal Taxation Bureau)

2.3.3 Delay in paying taxes.

For enterprises that have difficulties in handling declarations due to the impact of the epidemic, the companies shall apply for extension of declarations in accordance with the law. For enterprises that do have special difficulties and cannot pay taxes on time, the enterprise shall apply for an extension of tax payment in accordance with the law.

(Responsible unit: Municipal Taxation Bureau)

2.3.4 Relieve the pressure on energy cost of enterprises.

For the electricity, gas, water, etc. required by the production and operation of enterprises affected by the epidemic and encountering temporary difficulties in production and operation, the measures of "non-stop supply of arrears" can be implemented after approval during the epidemic. Within 3 months after the end of the epidemic, the enterprises in arrears shall pay various fees, liquidated damages and overdue fine due to delays in payment shall be exempted according to regulations or agreements.

(Responsible unit: Municipal Development and Reform Commission, Municipal Housing and Urban-Rural Development Bureau, Municipal Power Supply Company)

2.4 Optimize services for corporate

2.4.1 Support the construction of enterprise projects.

Each counties (cities, districts) and relevant departments directly under city government shall open up green channels for examine and approval and license processing to accelerate the production and implementation of new projects for the production of important materials needed for epidemic prevention and control. Support enterprises that produce important materials needed for epidemic prevention and control to implement technological

transformation to increase production capacity. For the above-mentioned projects that effectively increase production capacity, priority will be given to various types of support funds or loan interest discounts.

(Responsible unit: Municipal Development and Reform Commission, Municipal Bureau of Industry and Information Technology, Municipal Finance Bureau, relevant departments directly under city government, all counties (cities, districts))

2.4.2 Support entrepreneurship and innovation of enterprises.

Various carriers such as technology pioneer parks, technology business incubators, crowd-creation spaces, and entrepreneurial bases organized by the city and county governments should reduce rents for small and medium enterprises and teams for three months during the epidemic. For other carriers that reduce or exempt rent or service fees for leased enterprises and teams during the epidemic, the county (city, district) where they are located should give them certain subsidies depending on the reduction or exemption, and priority will be given to declare various support projects from the superior.

(Responsible unit: Municipal Development and Reform Commission, Municipal Science and Technology Bureau, Municipal Human Resources and Social Security Bureau,

Municipal Bureau of Industry and Information Technology,
Municipal Finance Bureau, all counties (cities, districts))

2.4.3 Strengthen corporate legal aid.

Through the government's purchase of legal services, it provides free legal advice on the risks of breach of contract and disputes faced by enterprises due to the epidemic. Give full play to the international commercial certification service function of CCPIT, support enterprises to issue force majeure factual certificates, etc., to help enterprises minimize their legal liabilities for failing to perform foreign-related contracts due to the epidemic, and safeguard the legitimate rights and interests of enterprises. (Responsible unit: Municipal Bureau of Justice, Municipal Bureau of Commerce)

2.4.4. Intensify the implementation of policies.

Relevant municipal departments should increase the redemption of key enterprise-related funds, optimize service procedures, actively organize enterprise declarations, speed up the review process, and timely implement enterprise-related preferential policies. Continue to clean up the outstanding accounts of private enterprises and small and medium-sized enterprises, establish a long-term mechanism to clean up and prevent defaulted accounts, and governments at all levels and

state-owned enterprises must perform their contracts in accordance with the law to avoid the formation of new defaults. (Responsible unit: relevant municipal departments, municipal industry and information technology bureaus, and municipal finance bureaus)

2.4.5. Help companies resume work and production.

Assist enterprises to solve the problems of prevention and control material guarantee, raw material supply, logistics and transportation, and employment. Do a good job in prevention and control supervision and guidance to ensure that enterprises can produce normally under the premise of meeting epidemic prevention and control standards.

(Responsible unit: Municipal Development and Reform Commission, Municipal Bureau of Industry and Information Technology, Municipal Bureau of Commerce, Municipal Transportation Bureau, Municipal Housing and Urban-Rural Development Bureau, all counties (cities, districts))

2.4.6. Deepen the "Four Hundreds" special campaign.

Improve the long-term mechanism, intensify the handling of problems reported by enterprises, and help solve the practical difficulties of enterprises. For major issues, according to the principle of "one matter, one discussion", they are submitted to

the joint meeting of the city's "Four Hundreds" special campaign for study. Strengthen precise support for the industry, guide enterprises to innovate business models, achieve transformation and upgrading, and improve quality and efficiency.

(Responsible unit: Municipal Bureau of Industry and Information Technology, relevant municipal departments, counties (cities, districts))

This policy opinion shall be implemented from the date of issuance of the document and will be implemented until June 30, 2020. All localities and relevant departments must promptly formulate specific implementation rules to ensure that the policies are implemented in detail. The central and provincial government issued relevant support policies and implemented them accordingly.

Xuchang Municipal People's Government

February 6, 2020